Dear Atlantic Tunas Longline Permit Holder:

On December 2, 2014, the National Marine Fisheries Service (NMFS) published a final rule in the Federal Register (enclosed) that includes new regulations to address various issues in the management of Atlantic bluefin tuna. This letter addresses the management measures finalized under Amendment 7 to the 2006 Consolidated Highly Migratory Species (HMS) Fishery Management Plan (FMP) (Amendment 7), and provides Atlantic Tunas Longline (ATL) permit holders with specific information related to their permit and vessel:

1) Your initial Individual Bluefin Quota (IBQ) share (percentage) and allocation (mt and lb);
2) Your status regarding vessel access to the Cape Hatteras Gear Restricted Area;
3) Vessel Monitoring System (VMS) requirements;
4) Electronic Monitoring requirements; and
5) A brief review of other finalized pelagic longline management measures (a more detailed description of the measures is found in the Amendment 7 Compliance Guide).

NMFS records indicate that ATL permit [permit number] is considered INELIGIBLE to receive an initial IBQ share and the resultant IBQ allocation due to one or more of the following reasons:

1) The vessel associated with your permit, the F/V [vessel name], Vessel ID [vessel ID], was INACTIVE during the qualifying time period (i.e., did not report at least one set to the Agency via the HMS logbook during 2006 through 2012);
2) The “active” vessel now associated with your permit was not associated with a valid Atlantic Tunas Longline permit on the date of publication of the proposed rule (August 21, 2013); or
3) You currently have an eligible Atlantic Tunas Longline permit in “NOVESID” status (permits must be associated with vessels to receive IBQ allocation, even if the permit is eligible for an initial IBQ share).

ATL Permit [permit number] is considered INELIGIBLE to receive initial IBQ share and resultant allocation. The permit holder would have to lease IBQ allocation in order to account for bluefin catch in 2015, and to actually fish with pelagic longline gear in HMS fisheries, starting in 2016.

A vessel associated with ATL Permit [permit number] is currently NOT QUALIFIED to access the Cape Hatteras Gear Restricted Area in 2015.
The IBQ program is a limited access privilege program that limits the total incidental catch (landings and dead discards) of bluefin in the Longline category. The IBQ program will be managed through NMFS’ South East Regional Office Individual Fishing Quota (IFQ) program webpage (https://ifq.sero.nmfs.noaa.gov/ifqgt/main.html). If you wish to fish with pelagic longline gear, or lease quota allocation from IBQ shareholders or from Purse Seine category participants, you must activate your IBQ account online. You will be provided log-in instructions and IBQ system requirements in a future mailing (general information will also be distributed via e-mail to HMS Newslist subscribers).

Permit holders that have an eligible Atlantic Tunas Longline permit will be issued a percentage of the overall Longline quota (“quota share”), and may be eligible to receive annual IBQ allocations associated with that permit. Eligible permit holders will only be able to access allocation when the Atlantic Tunas Longline permit is associated with a vessel. IBQ shares have been designated as either “Gulf of Mexico” or “Atlantic” to reflect the location of the qualified vessel’s landings during 2006 through 2012. In other words, if the qualified vessel fished 50 percent of the time in the Gulf of Mexico, then 50 percent of the overall IBQ share is designated as a “Gulf of Mexico regional share.” Atlantic quota may not be used in the Gulf of Mexico, but Gulf of Mexico quota may be used in either the Gulf of Mexico or Atlantic.

As of January 1, 2015, all bluefin tuna catch (dead discards and landings) will be accounted for through the electronic IBQ system and deducted from the vessel’s IBQ allocation. If the amount of bluefin tuna catch for a particular trip exceeds the amount of IBQ allocation available to the vessel, the permitted vessel is considered to have a “quota debt” equal to the difference between the catch and the allocation. For example, if a vessel has an allocation of 0.40 mt (882 lb), and catches 0.50 mt (1,102 lb) of bluefin tuna on a trip, that vessel would have a quota debt of 0.10 mt (220 lb). If a vessel has quota debt, it may continue to fish and complete the trip, and will be responsible for resolving all quota debt. During 2015, vessels may depart on subsequent fishing trips with pelagic longline gear even when it has quota debt. However, quota debt will accrue throughout the 2015 fishing year, and a vessel will be responsible for accounting for all bluefin catch at the end of the year. If, by the end of 2015, a permit holder does not have adequate IBQ allocation to settle their vessel’s quota debt, the vessel’s allocation will be reduced in the amount equal to the quota debt in the subsequent year or years until the quota debt is fully accounted for. Starting in 2016, all pelagic longline vessels will not be allowed to fish with this gear if the vessel has outstanding quota debt, as quota debts will need to be accounted for on a trip level basis.

Therefore, if a vessel accrues quota debt on a trip, NMFS strongly recommends that the vessel resolve any quota debt by acquiring additional IBQ allocation through leasing prior to departing on a subsequent fishing trip with pelagic longline gear, or as soon as possible.

Starting in 2016, in order to depart on a pelagic longline trip, permit holders must have a minimum amount of quota allocation, 0.25 mt in the Gulf of Mexico or 0.125 mt in the Atlantic.
For more detailed information on the IBQ program please see *Frequently Asked Questions for the Atlantic HMS Bluefin Tuna IBQ Program*, enclosed. For questions, please contact IBQ Customer Service at 301-427-8591 or NMFS.HMS.IBQ@noaa.gov.

(2) **Gear Restricted Areas**

The Cape Hatteras Pelagic Longline Gear Restricted Area, as defined and shown in Figure 1, is located off Cape Hatteras, North Carolina. During the five-month period from December through April, only vessels designated as “Qualified” by NMFS that have minimum Atlantic allocation may fish in this area. The Gear Restricted Area will be effective January 1, 2015. Qualified vessels are those that have demonstrated an ability to both avoid bluefin and comply with reporting and monitoring requirements, and therefore have been granted conditional access to the Cape Hatteras Gear Restricted Area. The initial assessment of performance metrics was based on data from 2006 through 2012; subsequent assessments will be based on the most recent complete three-consecutive-year period data that is available.

Vessels deemed “inactive” do not have enough relevant fishing history during the qualifying time period (2006 through 2012) to consistently demonstrate an ability to avoid bluefin tuna during normal fishing operations. Therefore, the vessel associated with your permit is considered NOT QUALIFIED to fish in the Cape Hatteras Gear Restricted Area in the 2015 fishing year. However, NMFS will evaluate your logbook data, your compliance with the Pelagic Observer Program procedures, and your compliance in meeting deadlines for the submission of logbooks and provide you a determination letter for the 2016 fishing year.

The Spring Gulf of Mexico Gear Restricted Areas (Figure 2) does NOT allow access based on performance metrics. All vessels are restricted from using pelagic longline gear in these areas during April and May of a given year.
Figure 1. Cape Hatteras Gear Restricted Area

Figure 2. Spring Gulf of Mexico Gear Restricted Areas
(3) **Vessel Monitoring System (VMS) Requirements**

- **Catch Reports**
  - Vessels fishing with pelagic longline gear must report through VMS within 12 hours of completion of each pelagic longline set the following: date the set was made; area in which the set was made; the number of hooks in the set; and the approximate length of all bluefin tuna retained, discarded dead, or released alive (by standardized size ranges).
  - If a vessel is fishing both inside and outside of the Northeast Distant Area (NED) on the same trip (straddle trip), that vessel must submit two VMS bluefin catch reports noting the location of the catch.

- **Landing Notifications**
  - Permit holders must submit a landing notification at least 3 hours, but no more than 12 hours, prior to any landing. Information required for a landing notification includes (but may not be limited to):
    - Vessel identification
    - Time of arrival
    - City of landing port
    - State of landing port
  - For trips that will be less than 3 hours in length, landing notifications can be made at the same time (or before) a hail out declaration is submitted.
  - **Please Note:** The confirmation code does not automatically give the fisherman permission to land and offload. It simply provides NMFS a confirmation that a landing notification was made. The owner/operator is responsible for ensuring all regulations are satisfied.

- Because several VMS vendors are type approved, there may be some inherent variability in VMS data forms between different VMS units. Permit holders are responsible for ensuring that all required information is included with each VMS report submitted.


- For questions regarding VMS, please contact the Office of Law Enforcement (OLE) Southeast Division at 1-800-758-4833 or 727-824-5334.

(4) **Electronic Monitoring Requirements**

NMFS has identified Federal funding for the initial purchase and installation of electronic monitoring equipment for eligible vessels. However, NMFS cannot guarantee the availability of funding after June 1, 2015 or for non-eligible vessels.

**Installation:**

- Permit owner/operators (or their representatives) that intend to fish using an Atlantic Tunas Longline permit using pelagic longline gear must coordinate with NMFS-approved contractors to install, test, and certify electronic monitoring equipment.
- Permit owner/operators will be required to make their vessel accessible to NMFS or NMFS-approved contractors on a specific date, or range of dates, in order to allow installation and
testing, and certification of the electronic monitoring equipment and training in the use of
electronic monitoring equipment. Permit owner/operators may be required to steam to a
designated port within their geographic region to enable such installation.

- **Starting on June 1, 2015, in order to fish using pelagic longline gear, a vessel must have a valid electronic monitoring certification from NMFS, or NMFS-approved contractors, that it has a fully functioning electronic monitoring system on board. Further details and instructions will be provided in a future mailing and made available on the HMS website.**

**Recording and submitting data:**

- The permit owner/operator is responsible to ensure that all bluefin tuna are handled in a safe manner that enables the electronic monitoring system to record such fish, and must identify a crew person or employee responsible for ensuring that all handling, retention, and sorting of bluefin tuna occurs in accordance with the regulations.
- The NMFS-approved contractors will develop a written electronic monitoring operational plan in order to document the standardized procedures relating to electronic monitoring and facilitate communication of such procedures to the vessel crew.
- The permit owner/operator must submit the electronic monitoring hard drives to NMFS or NMFS-approved contractors within 48 hours of the completion of the trip.

**Equipment:**

- NMFS is not implementing regulations with detailed technical specifications for electronic monitoring equipment. Instead, NMFS is implementing functional requirements that specify important functions the system as a whole must achieve (as described below).
- As explained in more detail below, vessels must, in accordance with instructions provided by NMFS or NMFS-approved contractors, install and maintain the following equipment, as components of an electronic monitoring system:
  - Two to four video cameras
  - a recording device
  - video monitor
  - hydraulic pressure transducer
  - winch drum rotation sensor
  - system control box
  - GPS receiver, and
  - related support equipment needed to achieve the objectives (e.g., power supply, camera mounts, and lighting).
- Vessel owner/operators must facilitate installation of, maintain, and operate the required equipment in accordance with instructions provide by NMFS, or NMFS-approved contractors, and allow inspection of the equipment by NMFS, the USCG, or NMFS’ designee.
- The electronic monitoring system must include software to enable a test function so that the vessel operator may test the status of the system (*i.e.*, whether it is fully functional) prior to each trip, and record the outcome of the test. A vessel operator may not depart on a pelagic longline trip unless the pre-trip test indicates that the system is fully functioning (unless authorized by NMFS).
Further instructions for installation and use of electronic monitoring systems will be provided in a future mailing and made available on the HMS website. For technical questions regarding your electronic monitoring system, please call the NMFS-approved contractor at 1-800-770-3241.

(5) **Other New Management Measures**

Atlantic Tunas Longline permit holders should note the following new regulations. Regulations are effective January 1, 2015, unless otherwise noted. Electronic monitoring measures are effective June 1, 2015.

- **NMFS has eliminated target catch requirements for the pelagic longline fishery.**
- **Mandatory retention of dead legal sized bluefin is required.**
- Codified reallocation will increase the Longline category quota annually by 62.5 mt in addition to the Longline category quota of 8.1%. Based on the current U.S. quota, this will result in a pelagic longline quota of 137.3 mt for 2015 (subject to change due to inseason adjustments and ICCAT recommendations).
- Pelagic longline vessels are allowed to transit closed and gear restricted areas after removing and stowing gear.
- NMFS has the authority to close the pelagic longline fishery.
- NMFS may augment the amount of quota in the Reserve category; there are new criteria in the list of determination criteria NMFS considers in redistributing quota to or from the Reserve category.
- Implementation of the U.S. annual quota of northern albacore tuna recommended by ICCAT and provisions for the accounting of overharvest and underharvest of the quota via annual specifications.

For more information, please see the final rule for Amendment 7 and the Amendment 7 Compliance Guide ([http://www.nmfs.noaa.gov/sfa/hms/documents/fmp/am7/index.html](http://www.nmfs.noaa.gov/sfa/hms/documents/fmp/am7/index.html)).

(6) **Appeals**

Permit holders that wish to appeal the amount of IBQ share and/or performance scores may submit a written request to appeal, indicating the reason for the appeal and providing supporting documentation (e.g., copies of landings records and/or permit ownership, etc.). Please see the document entitled “Appeals Process – IBQ Program and Cape Hatteras Gear Restricted Area Access,” which is enclosed with this letter, for further information regarding appeals.
For more information about all aspects of Amendment 7 to the 2006 Consolidated HMS FMP, please visit http://www.nmfs.noaa.gov/sfa/hms/documents/fmp/am7/index.html or contact the HMS Management Division at 978-281-9260 (Brad McHale or Thomas Warren) or 301-427-8503 (Craig Cockrell or Carrie Soltanoff) or 727-824-5399 (Jennifer Cudney).

Sincerely,

Margo Schulze-Haugen, Division Chief
Highly Migratory Species Management Division
Office of Sustainable Fisheries